

PCC Grunshaw

Allegation of false accounting

Case Review Report

Independent Investigation
Final Report

IPCC Reference: 2012/021325

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Introduction

1. This report should be read in conjunction with the IPCC Final Report and the IPCC Addendum Report relating to allegations of false accounting by Lancashire Police and Crime Commissioner (PCC) Clive Grunshaw. The numbers in the column to the left of the main body of text are the paragraph numbers for the relevant sections of these reports.
2. The reports focused on allegations that PCC Clive Grunshaw made false and duplicate claims for subsistence and mileage while serving on Lancashire County Council (LCC), the former Lancashire Police Authority (LPA) and Wyre Borough Council (WBC) as a publicly elected official.
3. The purpose of this report is to review the Final Report and Addendum Report to ensure that the analysis and conclusions made in relation to the expense claims of PCC Grunshaw are accurate.

Final Report Review

4. The Final Report reviewed 55 potentially suspicious claims (Appendix A). It omitted analysis of 12 of the claims, which are listed below:
 - 8 September 2009 (Appendix entry 4)
 - 6 October 2009 (Appendix entry 8)
 - 27 October 2010 (Appendix entry 30)
 - 16 November 2010 (Appendix entry 32)
 - 11 January 2011 (Appendix entry 38)
 - 26 January 2011 (Appendix entry 42)
 - 9 February 2011 (Appendix entry 43)
 - 3 March 2011 (Appendix entry 44)
 - 22 March 2011 (Appendix entry 46)
 - 21 April 2011 (Appendix entry 47)
 - 10 May 2011 (Appendix entry 48)
 - 12 July 2012 (Appendix entry 55)

These omissions were included in the Addendum Report.
- 193 5. The Final Report incorrectly identifies 18 May 2011 as appendix entry 48. The date is listed in Appendix A as entry 49.
- 116 6. In the analysis of Mr Grunshaw's claim of 28 September 2009 the Final
251 Report stated that Mr Grunshaw claimed subsistence between '*12pm and 2pm and mileage in respect of a Children and Young People meeting at LCC*'. This should read that Mr Grunshaw claimed subsistence between 12pm and 5pm and mileage in respect of an Audit Committee meeting. This is corrected in the Addendum Report (see paragraph 94)

- 118 7. In the analysis of Mr Grunshaw's claims the Final Report stated that he
253 may have claimed for two meetings which he did not attend. On both
occasions the report conflates a meeting for which Mr Grunshaw made a
claim with a meeting for which he gave his apologies. The dates are:
- 29 October 2009
 - 6 November 2009
- This is corrected in the Addendum Report (see paragraph 110).
- 122 8. In the analysis of Mr Grunshaw's claim for 19 November 2009 the Final
Report states that the claim was *'in respect of an LPA Budget Briefing'*.
The briefing was an LCC Budget Briefing. This is corrected in the
Addendum Report (see paragraph 116).
- 134 9. In the analysis of Mr Grunshaw's claim for 3 February 2010 the Final
Report states that the claim was *'in respect of a Standards Committee
meeting at the WBC'*. The briefing was a Customer Services Watchdog
meeting. This is corrected in the Addendum Report (see paragraph 143).

Final Report Corrections

10. In addition to the 55 dates of potentially suspicious claims from the Final
Report (Appendix A), the Addendum Report assessed claims dated:
- 59 • 22 April 2009
 - 150 • 18 March 2010
- 426 11. The Addendum Report incorrectly lists Appendix A entry 54 as 30 January
2013. This should read 2012. This is a typographical error that has no
affect on the analysis.
12. The Final Report stated that 28 occasions had been identified when Mr
Grunshaw would have been entitled to submit a claim but had not done so
(Appendix C). The Addendum Report reviewed 25 of the 28 'no claims'
listed in Appendix C and identified that the Final Report had incorrectly
stated a number of dates as being no claims.
13. The Final Report stated that no claim had been made for the following
meetings. However the Addendum Report and this review identified claims
associated with the following meetings. None are disputed:
- 455 • 30 June 2009 – LPA Resource Committee meeting
Note: The Addendum Report incorrectly states the date as 20 June
 - 472 • 17 February 2011 – LCC Council meeting
 - 477 • 22 November 2011 – LPA Staff Consultative Forum
- 467 14. The Final Report stated that there had been no claim made on 23 May
2010. As identified by the Addendum Report this date was incorrectly
reviewed. The correct date is 23 May 2011. Mr Grunshaw submitted
claims to the LPA, LCC and WBC on this date.

15. The LCC claim is for mileage and subsistence between 09.00 and 13.00 for an Education Scrutiny Committee meeting. The LPA claim is for mileage and car parking between 14.00 and 17.00 for a briefing at Lancaster. The WBC claim is mileage for attendance at an Appointments Committee meeting in the evening. The claims are consistent with Mr Grunshaw travelling to and from home between the meetings.
16. The claims for this date were put to Mr Grunshaw during the initial investigation. As a result of the incorrect date the analysis for this date has been erroneously included in Appendix C.

Addendum Report – Appendix C Corrections

17. The Final Report and Addendum Report stated that no claim had been made for the following meetings. However, this review has identified claims associated with the following meetings. None are disputed:
 - 502
 - 23 April 2012 – LPA Protective Services Committee meeting
Mr Grunshaw submitted a claim for subsistence and mileage totalling £31.53 for a 'Protecting Children in Mosques' meeting at Hutton and a Protective Services meeting at County Hall between 9.00am and 5.30pm.
 - 505
 - 26 April 2012 – WBC Council meeting
Mr Grunshaw submitted a mileage claim of £6.30 for this meeting. The Addendum Report incorrectly listed this meeting as occurring on the 25 April 2012.
 - 514
 - 14 June 2012 – WBC Council meeting
Mr Grunshaw submitted a mileage claim of £7.31 for this meeting.
 - 538
 - 26 September 2012 – LPA Police Authority meeting
Mr Grunshaw submitted a claim for mileage and subsistence totalling £24.00 for the Police Authority (PA) meeting. The claim is dated the 26 October 2012. As there was no PA meeting on this date it is concluded the date is incorrect and it is for the 26 September meeting.
- 553 18. The Final Report stated that no claim or meeting had been identified for 13 December 2012. The Addendum Report supported this analysis. However, a meeting and associated claim have been identified. Mr Grunshaw submitted a mileage claim for £31.50 to the Office of the Police and Crime Commissioner for a meeting with Yvette Cooper at Manchester Town Hall. The claim is not disputed.
19. The Addendum Report omitted analysis of three Appendix C dates:
 - 16 July 2012
 - 21 August 2012On both of the above dates the card access system at County Hall

indicated that Mr Grunshaw used his access card in the building. There is no evidence that Mr Grunshaw carried out any authorised duty or attended a meeting. No claim was submitted and Mr Grunshaw would not have been entitled to do so.

- 17 December 2012

The Final Report stated that no claim had been made on 17 December 2012. The Addendum Report did not review this date. However, a meeting and an associated claim have been identified. Mr Grunshaw submitted a mileage claim for £1.80 for a Police and Crime Panel meeting on 17 December 2012. The claim is not disputed.

20. In summary, of the 28 dates in Appendix C of the Final Report:
- Nine were incorrectly identified as 'no claims'. Mr Grunshaw submitted claims on these dates, though none are disputed.
 - 17 were instances where Mr Grunshaw did not claim and would not have been entitled to do so.
 - On one date, 6 September 2012, Mr Grunshaw would have been entitled to claim but did not do so.
 - One date, 23 May 2010, was incorrectly identified. Mr Grunshaw made claims for meetings on the corrected date, 23 May 2011, none of which are disputed.

Addendum Report – Additional Date Corrections

21. The Addendum Report assessed 12 additional 'no claim' dates. The analysis for these additional dates has been reviewed.
22. The Addendum Report stated that there were WBC meetings which Mr Grunshaw attended, but made no claim. Contrary to this analysis, claims for mileage, which are not disputed, have been identified for the following six meetings. The amount claimed for these meetings is listed in brackets:
- 446 • 29 January 2009 – Council meeting (£5.60)
- 449 • 10 February 2009 – Audit Committee (£5.60)
- 452 • 11 June 2009 – Customer Services Watchdog Committee (£5.60)
- The claim is dated 11 May 2009 for a meeting of the Customer Services Watchdog, but no meeting of this committee took place on this date. Therefore it is concluded that the date is inaccurate and the claim is associated with the June meeting.
- 487 • 26 January 2012 – Council meeting (£6.30)
- 493 • 1 March 2012 – Council meeting (£6.30)
- 508 • 10 May 2012 – Council meeting (£6.30)
- 523 23. The Addendum Report stated that there was no claim made on 17 July 2012 despite the card access system indicating that Mr Grunshaw

accessed County Hall. However a LPA claim for mileage, subsistence, taxi fare and overnight accommodation totalling £132.11 for driving to County Hall, travelling by train to London and staying overnight while attending a conference has been identified. This claim is not disputed.

24. The Addendum Report accurately stated that there were four occasions where Mr Grunshaw would have been entitled to make a claim, but no associated claim has been identified. The figures in brackets represent the value of the claims Mr Grunshaw could have submitted:
- 458 • 30 November 2009 – WBC Customer Services Committee (£5.60)
 Note: The Addendum Report lists the date as 20 November 2009.
 - 464 • 14 May 2010 – WBC Council meeting (£5.60)
 - 474 • 20 May 2011 – WBC Council meeting (£6.30)
 - 526 • 26 July 2012 – WBC Council meeting (£7.31)
- 517 25. The Addendum Report accurately identified that on 21 June 2012 Mr Grunshaw did not make a claim and would not have been entitled to do so.
26. In summary, of the 12 additional ‘no claims’ dates included in the Addendum Report:
- On seven dates claims were submitted which are not disputed.
 - On four dates no claims were submitted when Mr Grunshaw would have been entitled to make a claim.
 - On one date no claim was made and Mr Grunshaw would not have been entitled to do so.

Conclusions

27. This review of the Final Report and Addendum Report into allegations of false accounting has identified a number of corrections to the previous analysis of Mr Grunshaw’s expense claims.
28. However, although there were inaccuracies they are not sufficient to substantially alter the fundamental conclusions of previous reports or suggest that Mr Grunshaw acted with dishonest intent.
29. Mr Grunshaw used a calendar system based on the block booking of time for attendance at meetings which he failed to update to accurately reflect his activities. Mr Grunshaw has conceded that he was careless and negligent when submitting the claims analysed in the IPCC reports.